









Joint lessons from the 2024 European Parliament Elections
Post-Electoral Assessment and Building a Baseline for Future Advocacy
Summary of Concluding SEEEDS Webinar - Working Package 5

## 1. Summary of the SEEEDS Project

The <u>Supporting Engagement in European Elections and Democratic Societies (SEEEDS) project</u> was initiated to enhance the democratic process by improving the participation and engagement of underrepresented groups, such as women, youth, mobile EU citizens, and other marginalised communities. The European Commission (EC) Citizens, Equality, Rights and Values Programme (CERV)-funded project has been creating a stronger link between active citizens and EU decision-making bodies, as well as sought to contribute to ensuring the integrity of the 2024 European Parliament elections.

Key achievements of the project included fostering transnational collaboration among civil society organisations (CSOs) and providing a platform for deliberation on electoral rights and voter mobilisation in cooperation with decision makers in European institutions and bodies. Following a <u>webinar series</u>, a <u>SEEEDS policy paper</u> (available in 11 European languages) on the 2024 EP elections was presented during a <u>high-level event at the EP</u> on 4 July 2023, which included all four major political groups in the EP and was opened by the EP's First Vice President.

The <u>citizen-to-citizen capacity building workshop</u> conducted by Election-Watch.EU brought together focal points from 24 Member States (MS) and combined presentations on the newest election-related developments ahead of the 2024 EP elections with working group discussions and practical preparations for an Election Assessment Mission (EAM).

# 2. Joint Lessons from the 2024 European Parliament Elections

Ahead of the 6-9 June 2024 EP elections, the project partners organised <u>three voter education</u> <u>webinars</u> focusing on enhancing inclusion of mobile EU citizens, women in elections and empowering youth. As EP official communication partner, Election-Watch.EU compiled 24 Answers to 24 Questions (<u>Q&A</u>) surrounding the EP elections to support a broad, interested public, but especially a new generation of young and first-time voters.

Aside of the SEEEDS project, Election-Watch.EU conducted a Pre-Election Assessment Mission and issued a Report in February 2024, building on the first EAM report 2019. Further, Election-Watch.EU conducted the second comprehensive civil society-led EAM and assessed the strengths and weaknesses of the European elections across all MS. The 2024 EAM report has been a reference document for the SEEEDS lessons learned webinar on 24 September 2024, and highlights good practices and areas of progress while identifying key challenges that require attention across the six areas of equality, inclusion, transparency, accountability, integrity, and resilience, and to achieve the overall objective of enhancing the European elections.

The final <u>SEEEDS lessons learned webinar</u> (Working Package 5) evaluated the overall success of the 2024 elections, drawing on insights from both citizens and policy experts. With the goal to set











the foundation for future electoral reforms, advocacy policy makers, representatives of think tanks and the four SEEEDS project partners presented their findings and discussed good practices and areas in need of improvement.

<u>European Partnership for Democracy</u> (EPD) opened the webinar with an interactive poll involving more than 100 participants. Respondents highlighted security, turnout, and integrity as positive take aways of the elections. Most respondents considered that social media had a negative or neutral impact on the elections. As an improvement for the 2029 European elections, participants would like to see greater transparency, stronger youth engagement, more diversity, and introduction of transnational lists.

Election-Watch.EU presented five of its 21 recommendations and 19 best practices across MS and highlighted respective existing challenges:

- 1) inconsistent voter registration systems, particularly for mobile EU citizens who faced difficulties registering and voting; highlighting the good practice example of Latvia with an electronic voter register, which enables voters to vote in any polling station.
- 2) need for stronger legal frameworks for election observation as only nine MS have legal provisions for both international and citizen election observers in place; highlighting the good practice example of Finland, which does not differentiate between international and citizen election observers in its accreditation procedures.
- 3) election laws vary significantly across the 27 MS with requiring stronger EU and MS-level collaborative efforts to advance legislative reforms to ensure equal opportunities across the EU; mentioning Lithuania's consolidated electoral code as a positive practice.
- 4) considerable differences in the availability and requirements for the use of alternative voting methods, with no provisions for voting from abroad in four MS; citing Greece's postal voting for citizens abroad as a positive example.
- 5) missing EU-level guidelines for complaints and appeals and the effectiveness that depends on national systems, which vary considerably in scope of regulation and approach; highlighting the Netherlands as good practice example for planned reforms in this area.

Democracy Reporting International (DRI), provided insights from their social media monitoring projects during the 2024 elections, focusing on platforms like Facebook, Instagram, and TikTok. One of the key findings was that toxicity levels in online discourse were low, but toxic content generated higher engagement. While youth were a target audience for most of political actors, far-right parties were more successful in engaging younger voters on social media. The use of generative AI in election campaigns has increased and was especially used by far-right parties in Germany, France, and Italy. There are concerns about the lack of transparency in labeling AI-generated content, calling for stricter regulations.

The <u>Political Accountability Foundation</u>, a member of the <u>European Platform for Democratic Elections</u> (EPDE), provided insights into citizen election observation in Poland and explained how the rule of law, as well as legal and electoral systems had been affected by eight years of rule by the former governing Law and Justice Party. There have been various efforts by the civil society to advocate for electoral law reforms, particularly in relation to state resource abuse during campaigns.











The EC Directorate-General for Justice and Consumers (DG JUST) representative highlighted that, while the organisation of elections is a national competence, the EC plays a crucial role in supporting preparedness for elections. Through initiatives like the European Democracy Action Plan and the Defense of Democracy Package, the EC has made strides to protect democratic values and ensure electoral integrity and also referred to the EC Recommendation on Inclusive and Resilient Electoral Processes of December 2023. The EC supports election observation, noting that it enhances trust in the electoral process, and encourages the inclusion of legal provisions for both international and citizen election observers in all MS. Key challenges include disinformation, inclusiveness, gender equality, electoral transparency, and protection against cyber threats. These are discussed in the European Cooperation Network on Elections, which facilitates exchanges of best practices and information to safeguard elections. There is important new legislation, such as the Digital Services Act and the Al Act, for regulating political advertising and the use of Al in campaigns. The EC representative emphasized that democracy is a collective effort and collaboration between institutions, civil society, and citizens is crucial to safeguarding democratic processes.

The <u>Jacques Delors Institute</u> representative elaborated on the need to harmonise electoral laws across the EU as the European elections are effectively 27 separate national elections, rather than one European election. There is need for standardising voting processes, such as having a common voting day, lowering the voting age, and setting consistent thresholds across MS to create a more Europeanised election system. Past focus on defending democracy has been predominantly on external threats, rather than addressing domestic challenges, such as political populism and far-right movements, which are becoming more adept at using AI campaign tools and social media to influence voters. There is a need for national political parties to assume greater responsibility for promoting and supporting European democratic reforms and increase transparency and accountability during elections. A comprehensive strategy is needed, including for strengthening the resilience of democratic institutions and increasing awareness of how to combat far-right narratives in public debates.

## 3. Recommendations and Way Forward

Based on the insights gathered during the webinars and the overall assessment of the 2024 elections, recommendations were proposed to guide future electoral reforms on improving electoral inclusion, transparency, and accountability, while also addressing the role of technology in elections. Involving citizens and organised civil society in the electoral processes as observers fosters ownership, trust, and transparency, aligning with democratic decision-making ideals. Election-Watch.EU and the other SEEEDS project partners will continue advocating for electoral reforms at the European level with EU institutions, the new legislators, and the relevant EP committees.

Additionally, it is crucial to sensitise national governments and national Election Management Bodies about the need for reforms and greater cooperation to address the growing challenges in an increasingly complex electoral environment. A human rights-based approach to further electoral and democratic reforms is necessary, in line with international and European standards and commitments, as trust in elections is difficult to gain and easy to lose.











## Annex<sup>1</sup>

### **TABLE 1: SUFFRAGE RIGHTS**

|             |        |           | Voting rights    |               |             |                    |           |                |
|-------------|--------|-----------|------------------|---------------|-------------|--------------------|-----------|----------------|
|             |        |           | granted to       |               |             |                    |           |                |
|             |        |           | persons with     |               | Voting      |                    |           |                |
|             |        |           | intellectual &   |               | rights      |                    |           |                |
|             |        |           | psychosocial     | Voting        | extended to |                    |           |                |
|             |        |           | disabilities &   | rights        | specified   |                    |           |                |
| Member      | Voting | Candidacy | under            | restricted    | non-EU      | Independent        | Electoral | Multi-member   |
| State       | age    | age       | guardianship     | for prisoners | citizens    | candidates         | threshold | constituencies |
| Austria     | 16     | 18        | yes              | partly        |             | lists with others  | 4 %       |                |
| Belgium     | 16     | 18        | with limitations | partly        |             | lists with others  | none      | yes (3)        |
| Bulgaria    | 18     | 21        | no               | blanket       |             | individual         | none      |                |
| Croatia     | 18     | 18        | yes              |               |             | lists with others  | 5 %       |                |
| Cyprus      | 18     | 21        | no               |               | yes         | individual         | 1.8 %     |                |
| Czechia     | 18     | 21        | with limitations |               |             | within party lists | 5 %       |                |
| Denmark     | 18     | 18        | with limitations |               |             | no                 | none      |                |
| Estonia     | 18     | 21        | no               | blanket       |             | individual         | none      |                |
| Finland     | 18     | 18        | yes              |               |             | individual         | none      |                |
| France      | 18     | 18        | yes              | partly        |             | lists with others  | 5 %       |                |
| Germany     | 16     | 18        | yes              | partly        |             | no                 | none      |                |
| Greece      | 17     | 25        | yes              | partly        |             | no                 | 3 %       |                |
| Hungary     | 18     | 18        | with limitations | blanket       |             | no                 | 5 %       |                |
| Ireland     | 18     | 21        | yes              |               |             | individual         | none      | yes (3)        |
| Italy       | 18     | 25        | yes              | partly        |             | no                 | 4 %       | yes (5)        |
| Latvia      | 18     | 21        | yes              |               |             | within party lists | 5 %       |                |
| Lithuania   | 18     | 21        | with limitations |               |             | no                 | 5 %       |                |
| Luxembourg  | 18     | 18        | yes              | partly *      |             | lists with others  | none      |                |
| Malta       | 16     | 18        | with limitations | blanket       |             | individual         | none      |                |
| Netherlands | 18     | 18        | yes              | partly        | yes         | lists with others  | none      |                |
| Poland      | 18     | 21        | no               | partly        |             | lists with others  | 5 %       | yes (13)       |
| Portugal    | 18     | 18        | with limitations | partly        | yes         | lists with others  | none      |                |
| Romania     | 18     | 23        | with limitations | partly *      |             | individual         | 5 %       |                |
| Slovakia    | 18     | 21        | yes              |               |             | no                 | 5 %       |                |
| Slovenia    | 18     | 18        | yes              |               |             | lists with others  | none      |                |
| Spain       | 18     | 18        | yes              | partly        |             | lists with others  | none      |                |
| Sweden      | 18     | 18        | yes              |               |             | no                 | 4 %       |                |

<sup>\*</sup> Voting rights are not automatically reinstated upon serving a sentence.

<sup>1</sup> For Tables 1-4 see <u>Election-Watch.EU Final Report Election Assessment Mission 2024 European Parliament Elections,</u> Sept. 2024.

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### TABLE 2: VOTING

|             |            |             | ı                   |             |         |            |            |              |              |
|-------------|------------|-------------|---------------------|-------------|---------|------------|------------|--------------|--------------|
|             |            |             |                     | Postal      |         |            | Internet   |              | Ballot paper |
|             |            |             | Out of country      | voting (in- |         | Mobile     | Voting &   |              | (only one or |
| Member      | Compulsory |             | voting (postal or   | country and | Advance | ballot box | Electronic |              | one for each |
| State       | voting     | voting      | embassy)            | abroad)     | voting  | voting     | Voting     | Proxy voting | party)       |
| Austria     |            | yes         | yes                 | yes         | yes     | yes        |            |              | one          |
| Belgium     | yes        | yes         | yes                 | yes         | yes     |            | EV         | yes          | one          |
| Bulgaria    | yes        | yes         | yes                 |             |         | yes        | EV         |              | one          |
| Croatia     |            | yes         | yes                 |             |         | yes        |            |              | one          |
| Cyprus      |            | yes         | yes                 |             |         |            |            |              | one          |
| Czechia     |            | yes         |                     |             |         | yes        |            |              | each party   |
| Denmark     |            | yes         | yes                 |             | yes     |            |            |              | one          |
| Estonia     |            | yes         | yes                 | yes         | yes     | yes        | IV         |              | one          |
| Finland     |            | yes         | yes                 | yes         | yes     | yes        |            |              | one          |
| France      |            | closed list | yes                 | yes         | yes     |            | EV         | yes          | each party   |
| Germany     |            | closed list | yes                 | yes         |         |            |            |              | one          |
| Greece      | yes        | yes         | yes                 | yes         |         |            |            |              | each party   |
| Hungary     |            | closed list | yes                 | yes         |         | yes        |            |              | one          |
| Ireland     |            | yes         | milit. & dipl. only | yes         |         |            |            |              | one, STV     |
| Italy       |            | yes         | yes                 |             |         | yes        |            |              | one          |
| Latvia      |            | yes         | yes                 | yes         | yes     | yes        |            |              | each party   |
| Lithuania   |            | yes         | yes                 | yes         | yes     | yes        |            |              | one          |
| Luxembourg  | yes        | yes         | yes                 | yes         |         |            |            |              | one          |
| Malta       |            | yes         |                     |             | yes     |            |            |              | one, STV     |
| Netherlands |            | yes         | yes                 | yes         |         |            |            | yes          | one          |
| Poland      |            | yes         | yes                 | yes         |         | yes        |            | limited      | one          |
| Portugal    |            | closed list | yes                 | yes         | yes     | yes        |            |              | one          |
| Romania     |            | closed list | yes                 |             |         | yes        |            |              | one          |
| Slovakia    |            | yes         |                     |             |         | yes        |            |              | each party   |
| Slovenia    |            | yes         | yes                 | yes         | yes     | yes        |            |              | one          |
| Spain       |            | closed list | yes                 | yes         |         |            |            | limited      | each party   |
| Sweden      |            | yes         | yes                 | yes         | yes     | yes        |            | limited      | each party   |











### TABLE 3: PARTY AND CAMPAIGN FINANCE

### WOMEN REPRESENTATION

|             |           |           |            |           |           | No            |              |
|-------------|-----------|-----------|------------|-----------|-----------|---------------|--------------|
|             |           |           |            |           |           | campaign      |              |
|             |           |           |            |           |           | spending      | Online       |
|             |           |           | Funding    | Limited   |           | limit or bans | campaign     |
|             | Foreign   | Public    | from       | anonymous | In-kind   | on types of   | included in  |
| Member      | funding   | funding   | companies  | funding   | donations | expenditure   | campaign     |
| State       | permitted | available | prohibited | permitted | permitted | in place      | finance laws |
| Austria     | limited   |           |            | yes       | limited   |               |              |
| Belgium     |           |           |            |           | limited   |               | no           |
| Bulgaria    |           |           | yes        |           | unlimited |               | no           |
| Croatia     |           |           |            |           | limited   |               |              |
| Cyprus      | unlimited | no        |            |           | unlimited |               |              |
| Czechia     | limited   |           |            |           | limited   |               |              |
| Denmark     | unlimited | no        |            | yes       | unlimited | yes           | no           |
| Estonia     |           | no        | yes        |           | no        | yes           |              |
| Finland     | limited   | no        |            |           | limited   | yes           |              |
| France      |           |           |            |           | unlimited |               |              |
| Germany     | unlimited |           |            | yes       | unlimited | yes           | no           |
| Greece      | limited   |           |            |           | limited   |               | no           |
| Hungary     |           | no        |            |           | limited   | yes           | no           |
| Ireland     |           |           |            | yes       | limited   |               | no           |
| Italy       |           | no        |            |           | unlimited |               | no           |
| Latvia      |           |           | yes        |           | limited   |               |              |
| Lithuania   |           |           | yes        |           | limited   | yes           |              |
| Luxembourg  | unlimited |           | yes        |           | unlimited | yes           |              |
| Malta       | limited   | no        |            |           | limited   |               | no           |
| Netherlands |           |           |            | yes       | unlimited | yes           | no           |
| Poland      |           |           | yes        |           | limited   |               |              |
| Portugal    |           |           | yes        |           | limited   |               |              |
| Romania     |           |           |            |           | limited   |               |              |
| Slovakia    |           | no        |            |           | limited   |               |              |
| Slovenia    | limited   |           | yes        |           | limited   |               |              |
| Spain       |           |           | yes        |           | limited   | yes           |              |
| Sweden      | unlimited |           |            | yes       | unlimited | yes           | no           |

| Quota for       | Percentage |
|-----------------|------------|
| Women on        | women MEP  |
| Candidate Lists | elected    |
| (%)             | 2024       |
|                 | 40.00%     |
| 50              | 40.91%     |
|                 | 23.53%     |
| 40              | 41.67%     |
|                 | 0%         |
|                 | 38.10%     |
|                 | 33.33%     |
|                 | 28.57%     |
|                 | 60.00%     |
| 50              | 50.62%     |
|                 | 36.46%     |
| 40              | 28.57%     |
|                 | 47.62%     |
|                 | 42.86%     |
| 50              | 32.89%     |
|                 | 22.22%     |
|                 | 18.18%     |
| 50 (incentive)  | 33.33%     |
|                 | 16.67%     |
|                 | 48.39%     |
| 35              | 28.30%     |
| 40              | 38.10%     |
| equality        | 18.18%     |
|                 | 46.67%     |
| 40              | 33.33%     |
| 40              | 50.00%     |
|                 | 61.90%     |
|                 |            |











### TABLE 4: SEAT ALLOCATION IN THE EUROPEAN PARLIAMENT

|             |            |            |          |             | 2024          |               | Deviation   | Changes in    |
|-------------|------------|------------|----------|-------------|---------------|---------------|-------------|---------------|
|             |            |            |          | Inhabitants | deviation     |               | from media  | disproportio- |
|             | total # of | Population | EP       | per         | from median   | EP            | inhab/seat  | nality (post- |
| Member      | registered | (end of    | mandates | mandate     | inhab/seat in | mandates      | in % (post- | Brexit to     |
| State       | voters     | 2023)      | 2024     | 2024        | %             | (post-Brexit) | Brexit)     | 2024)         |
| Austria     | 6,372,204  | 9,104,772  | 20       | 455,239     | 27%           | 19            | 37%         | reduced       |
| Belgium     | 8,537,902  | 11,742,796 | 22       | 533,763     | 14%           | 21            | 26%         | reduced       |
| Bulgaria    | 6,170,472  | 6,447,710  | 17       | 379,277     | 39%           | 17            | 43%         | reduced       |
| Croatia     | 3,524,179  | 3,850,894  | 12       | 320,908     | 49%           | 12            | 52%         | reduced       |
| Cyprus      | 683,432    | 920,701    | 6        | 153,450     | 75%           | 6             | 80%         | reduced       |
| Czechia     | 8,212,628  | 10,827,529 | 21       | 515,597     | 17%           | 21            | 31%         | reduced       |
| Denmark     | 4,301,255  | 5,932,654  | 15       | 395,510     | 37%           | 14            | 44%         | reduced       |
| Estonia     | 980,014    | 1,365,884  | 7        | 195,126     | 69%           | 7             | 75%         | reduced       |
| Finland     | 4,546,589  | 5,563,970  | 15       | 370,931     | 40%           | 14            | 46%         | reduced       |
| France      | 49,462,981 | 68,172,977 | 81       | 841,642     | -35%          | 79            | -16%        | increased     |
| Germany     | 61,963,020 | 84,358,845 | 96       | 878,738     | -41%          | 96            | -18%        | increased     |
| Greece      | 9,814,685  | 10,413,982 | 21       | 495,904     | 20%           | 21            | 30%         | reduced       |
| Hungary     | 7,803,603  | 9,599,744  | 21       | 457,131     | 27%           | 21            | 36%         | reduced       |
| Ireland     | 3,554,450  | 5,271,395  | 14       | 376,528     | 40%           | 13            | 49%         | reduced       |
| Italy       | 51,214,348 | 58,997,201 | 76       | 776,279     | -25%          | 76            | -9%         | increased     |
| Latvia      | 1,541,102  | 1,883,008  | 9        | 209,223     | 66%           | 8             | 66%         | same          |
| Lithuania   | 2,387,327  | 2,857,279  | 11       | 259,753     | 58%           | 11            | 65%         | reduced       |
| Luxembourg  | 319,410    | 660,809    | 6        | 110,135     | 82%           | 6             | 86%         | reduced       |
| Malta       | 370,184    | 542,051    | 6        | 90,342      | 86%           | 6             | 91%         | reduced       |
| Netherlands | 13,542,363 | 17,811,291 | 31       | 574,558     | 8%            | 29            | 19%         | reduced       |
| Poland      | 29,098,155 | 36,753,736 | 53       | 693,467     | -11%          | 52            | 0%          | increased     |
| Portugal    | 10,789,781 | 10,467,366 | 21       | 498,446     | 20%           | 21            | 33%         | reduced       |
| Romania     | 18,025,329 | 19,054,548 | 33       | 577,411     | 7%            | 33            | 19%         | reduced       |
| Slovakia    | 4,337,093  | 5,428,792  | 15       | 361,919     | 42%           | 14            | 47%         | reduced       |
| Slovenia    | 1,689,602  | 2,116,972  | 9        | 235,219     | 62%           | 8             | 64%         | reduced       |
| Spain       | 38,050,286 | 48,085,361 | 61       | 788,285     | -26%          | 59            | -8%         | increased     |
| Sweden      | 7,942,272  | 10,521,556 | 21       | 501,026     | 20%           | 21            | 35%         | reduced       |